

**We Put Science To Work** 

# Management of Radioactive Waste Resulting from Remediation Efforts in the United States of America

Roger Seitz<sup>1</sup> and Helen Belencan<sup>2</sup> <sup>1</sup>Savannah River National Laboratory <sup>2</sup>United States Department of Energy



IAEA International Experts' Meeting on Decommissioning and Remediation After a Nuclear Accident, 28 January - 1 February 2013 Vienna, Austria



### Introduction

- The United States Department of Energy Office of Environmental Management (USDOE-EM) is responsible for the largest cleanup program in the world
- Cleanup activities involve generation of large quantities of waste containing radionuclides and contaminants posing non-radiological hazards
- Disposal decisions are based on a robust decisionmaking process involving external regulation and input from stakeholders



107 USDOE-EM sites - As of September 2012, cleanup has been completed at 90 of those sites



### Contents

- Examples of USDOE and commercial disposal facilities for wastes resulting from cleanup activities
- US Environmental Protection Agency Comprehensive Environmental Response, Compensation and Liability Act (CERCLA) decision-making process
- Role of the safety case and the performance assessment "maintenance" process for USDOE disposal facilities



# **Potential Disposal Options for Remediation Wastes**

- USDOE-EM has the option of developing on-site disposal cells, disposal at the Nevada National Security Site (NNSS) or using commercial disposal facilities
- On-site disposal is commonly selected as the preferred alternative, but may be combined with off-site disposal of some waste
- Potential new disposal facilities are being considered at three sites
- Emphasis of this presentation is on USDOE-EM operated disposal facilities



Energy Solutions' Clive disposal facility (Courtesy: Energy Solutions)



Waste Control Specialists Texas disposal facility (Courtesy: Waste Control Specialists)



# **USDOE On-Site Disposal (Hanford Site)**



- Environmental Restoration Disposal Facility
- Largest DOE Disposal Cell (~16 million tons)



### **Other Examples of On-Site Disposal of Cleanup Waste**



# **Decision-Making Approach**

- Most on-site disposal facilities for cleanup waste are being developed under the US Environmental Protection Agency CERCLA Process
- CERCLA is a 1980 Federal Law enacted in response to legacy environmental problems
- Provides Federal Authority to address threats to human health and the environment
- Decision-making via a remedial investigation and feasibility study (RI/FS)





# **Key Elements of CERCLA Process Applied to Disposal**

- Robust and structured approach for decision-making involving external regulators and input from the public
- Risk goals rather than constraints
- Must meet external regulatory requirements and DOE disposal requirements (USDOE and external regulator review processes are often conducted independently)
- Considers broad set of alternatives for cleanup
- Involves quantitative and qualitative assessment of potential impacts of different alternatives
- Following action, regular reviews are conducted to assess effectiveness of solution



# **Nine Criteria to Compare Alternatives**

#### Threshold Criteria

- Protection of human health and the environment
- Compliance with Federal and State regulations

#### Balancing Criteria

- Long-term effectiveness and permanence
- Reduction of toxicity, mobility, or volume
- Short-term effectiveness
- Implementability at the site
- Cost-effectiveness

#### Modifying Criteria

- Regulatory acceptance (State and/or US EPA)
- Community acceptance



No Action

Demolition or Decontamination

In-situ treatment/ conditioning

In-situ closure of large facilities

On-site disposal of debris or soils

Off-site disposal of debris or soils

Combinations of options



# **Safety Case Perspective**

- CERCLA process has similarities with a safety case
- Structured view of all components supporting demonstration of safety for a disposal facility
- Highlights links among modeling, design and waste acceptance criteria
- Addresses management of uncertainties throughout process (e.g., engagement of stakeholders, testing, R&D, monitoring)





Courtesy: IAEA

# Long-Term Modeling of Impacts (typical)

- Identify exposure pathways with input from stakeholders
- Develop and update conceptual models and identify processes to be considered with input from stakeholders



atmosphere resuspension atmospheric aeolian dispersion deposition surface soil top slope erosion animal ground surface ditch plants subsu Ision anima plant uptake 6 burrowing and translocation ditch side slope 10 infiltration waste top slope column column unsaturated (vadose) zone recharge water table saturated zone (aquifer) groundwater transport saturated zone to monitoring well

11



### **Example Results from Idaho Disposal Facility**



 Per USDOE requirements, compliance is addressed for the first 1,000 years after closure, potential peaks occurring farther out in time are considered as part of risk-informed decision-making.



\*Note: the "total" line for the less mobile radionuclides includes contributions from all radionuclides. The graphs are provided separately to better illustrate the different radionuclides.

(12)

### **Standardized Design**

- Cleanup disposal facilities are designed to meet US EPA standards for hazardous waste disposal to address the nonradioactive hazards
- Use of standardized design helps to build public confidence



# **USDOE "Maintenance" Requirement**





SRNL

- Activities to confirm assumptions in modeling and to routinely report performance are required by USDOE and can include:
  - Large scale demonstrations
  - Laboratory and field studies
  - Monitoring to confirm modeling results
  - Routine reviews to consider new information relative to assumptions in modeling







### **Stakeholder Confidence**

- Physical models
- Graphical visualization of the subsurface
- External reviews
- Meeting requirements of DOE regulations and external regulators
- Routine public briefings (e.g., Citizens Advisory Board)
- Waste acceptance criteria
- Formal process to address unexpected conditions (e.g., new waste forms, monitoring results, data)





Physical model of proposed disposal facility with removable layers (liner, waste, cover)



### Conclusions

- On-site disposal has been selected as the preferred alternative for most USDOE-EM sites with large cleanup efforts involving waste posing radioactive and non-radioactive hazards
- Effective approaches to support these decisions have included several common elements:
  - Robust and meaningful engagement with regulators and stakeholders
  - Formal regulatory decision-making process using quantitative and qualitative information (Nine Criteria)
  - Standardized designs based on US EPA specifications for hazardous waste disposal
  - Multiple independent reviews of modeling and supporting activities through the USDOE and State/US EPA processes, respectively
  - Commitment to regular reporting, monitoring and long-term oversight



### **Contact Information**

Roger Seitz Senior Advisory Scientist Savannah River National Laboratory Roger.Seitz@srnl.doe.gov

Helen Belencan Senior Advisor United States Department of Energy Savannah River Site Helen.Belencan@srs.gov

